

#### **North Carolina Department of Public Safety**

#### **Division of Juvenile Justice- Juvenile Community Programs Section**

Roy Cooper, Governor Eddie M. Buffaloe Jr., Secretary William L. Lassiter, Chief Deputy Secretary Cindy Porterfield, Director

#### **MEMORANDUM**

TO: Chairs of House of Representatives Appropriations Committee on Justice and Public

Safety

Chairs of Senate Appropriations Committee on Justice and Public Safety

Fiscal Research Division

FROM: Eddie M. Buffaloe, Jr., Secretary

William L. Lassiter, Deputy Secretary Luilian Louis

RE: Limit Use of Community Program Funds

DATE: October 1, 2023

As pursuant to S.L. 2017-57, 16D.1 (c) The Department of Public Safety shall submit an electronic report by October 1 of each year of the 2017-2019 fiscal biennium on all expenditures made in the preceding fiscal year from the miscellaneous contract line in Fund Code 1230 to the chairs of the House of Representatives Appropriations Committee on Justice and Public Safety and the Senate Appropriations Committee on Justice and Public Safety and the Fiscal Research Division. The report shall include all of the following: an itemized list of the contracts that have been executed, the amount of each contract, the date the contract was executed, the purpose of the contract, the number of juveniles that will be served and the manner in which they will be served, the amount of money transferred to the Juvenile Crime Prevention Council fund, and an itemized list of grants allocated from the funds transferred to the Juvenile Crime Prevention Council fund.

Please find the Limit Use of Community Program Funds Report attached.



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# Limit Use of Community Programs Funds (Miscellaneous Contract Fund Report) Submitted October 1, 2023

Juvenile Community Programs Miscellaneous Contract Fund Report Session Law 2017-57, 16D.1.(c)

Submitted by:

North Carolina Department of Public Safety Division of Juvenile Justice and Delinquency Prevention

**Table 1: Residential Contractual Services** 

Service Provider	Purpose of Contract	<sup>1</sup> Contract Execution and Contract Renewal Date	FY 2023-2024 Budgeted Contract Amount	Service Capacity	<sup>2</sup> Number of Youth to be Served Annually
Eckerd Youth Alternatives Short-Term Residential Model	The Eckerd Boys Academy at Boomer and the Eckerd Boys Academy at Candor are short-term, juvenile residential services designed to provide a complete rehabilitative experience in 4-6 months for Level II adjudicated male youths between the ages of 13-17. The Programs provide evidence-based programming including Cognitive Behavioral Therapy, life-skills development, and restorative justice principles. Both Programs have a certified private school on campus to provide ageappropriate education services. Staff-secure, residential services are delivered at two of the former wilderness camps sites in Candor and Boomer, and soon, at a third site in Yanceyville.  Through a Contract Amendment, a third boys' short-term residential site was added, the Eckerd Yanceyville Boys Academy, located in Caswell County with a capacity of 40 beds with a projected opening date in the Fall, 2023.  Average length of stay is 127 days.	Contract Execution: October 1, 2020  1st Yr Optional Renewal: October 1, 2023	\$11,375,512	Maximum bed capacity for FY 2023-2024 is 80 for the two original boys short term sites.  The maximum bed capacity for FY 2023-2024 will increase to 120 upon Caswell site opening. <sup>3</sup>	230

<sup>1</sup>Contract execution date is the original date services began with DPS for current services. The renewal date signifies the continuation of services through a contract renewal process wherein the Department exercises its option to annually renew the contract for up to two additional cycles.

<sup>&</sup>lt;sup>2</sup> Number of youths to be served under Residential Contractual Services computation consists of prior fiscal year terminations, length of stay and maximum bed capacity. Thus, a decrease or increase in the projection is contingent upon prior fiscal year data.

<sup>&</sup>lt;sup>3</sup> The new Caswell site will have a capacity of 40 beds. Two 10-bed units will open in October, 2023. The remaining two 10-bed units are slated to open in January, 2024.

Service Provider	Purpose of Contract	Contract Execution and Contract Renewal Date	FY 2023-2024 Budgeted Contract Amount	Service Capacity	Number of Youth to be Served Annually
Eckerd Youth Alternatives Short-Term Residential Model	The Eckerd Girls Academy at Kerr Lake is a short-term, staff-secure residential service designed to provide a complete rehabilitative experience in 4-6 months for Level II adjudicated female youths. Youths receive Cognitive Behavioral Therapy operating with a gender specific, trauma informed care approach. The Kerr Lake Site also has a Crisis Team readily available to provide one-on-one services to a youth in an emotional/behavioral crisis. The Site provides assessments, individualized services, lifeskills, and recreation. Kerr Lake has a certified private school on campus to provide age-appropriate education services. Client/staff interactions are directed toward engaging all clients in a collective process of healing, social growth, and behavior change that benefits youth, their families, and communities. The Site is located in Manson.  Average length of stay is 157 days.	Contract Execution: September 1, 2020  1st Yr Optional Renewal: September 1, 2023	\$2,693,773	Maximum bed capacity for FY 2023-2024 is 20.	46

Service Provider	Purpose of Contract	Contract Execution and Contract Renewal Date	FY 2023-2024 Budgeted Contract Amount	Service Capacity	Number of Youth to be Served Annually
Methodist Home for Children, Inc. Transitional Living Home Model	The Craven Transitional Living Home, located in New Bern, is a 6-to-12-month residential program that serves as a stepdown out-of-home placement for male youth transitioning from a youth development center. Youth acquire academic and vocational skills needed to live independently. During their stay, youth have a choice of four educational tracks that include community college classes, vocational trade, GED, or high school. The program also strives to ensure youth are gainfully employed while involved in program activities.  Average length of stay is 118 days.	Contract Execution: January 1, 2023  1st Year Optional Renewal: January 1, 2026	\$1,925,000	Maximum bed capacity for FY 2023-2024 is 8.	25
	The North Hills Transitional Living Home, located in Raleigh, is a 6-to-12-month residential program that serves as a stepdown placement for female youth transitioning from a youth development center and residential care programs.	All sites under one contract.		Maximum bed capacity for FY 2023-2024 is 5	13
	Youth acquire academic and vocational skills needed to live independently. During their stay, youth have a choice of four educational tracks that include community college classes, vocational trade, GED, or high school. The program also strives to ensure youth are gainfully employed while involved in program activities.  Average length of stay is 142 days.				

Service Provider	Purpose of Contract	Contract Execution and Contract Renewal Date	FY 2023-2024 Budgeted Contract Amount	Service Capacity	Number of Youth to be Served Annually
Methodist Home for Children, Inc.  Transitional Living Home Model	The Goldsboro Agricultural Transitional Living Home, The Farm, located in Goldsboro, is a 6- to 12-month, four (4) bed residential program that serves as a stepdown out- of-home placement for male youth transitioning from a youth development center.  Youth acquire academic, agricultural, and vocational skills needed to live independently. During their stay youth have a choice of four educational tracks that include community college classes, vocational trade, GED, or high school. The program also strives to ensure youth are gainfully contributing to the community and employed while involved in program activities.  Service slated to begin October 2023.	Service sites are covered in one contract.		Maximum bed capacity for FY 2023-2024 is 4.	84

<sup>4</sup> Anticipated projected number to serve based on opening date, LOS at other transitional living homes and bed capacity.

Service Provider	Purpose of Contract	Contract Execution and Contract Renewal Date	FY 2023-2024 Budgeted Contract Amount	Service Capacity	Number of Youth to be Served Annually
Methodist Home for Children, Inc. Multipurpose Group Home Model	There are five (5) Multi-Purpose Juvenile Group Homes that serve as a secure non-institutional alternative to a youth development center and secure detention. Each home, located in Chowan, Hertford, Wayne, Robeson, and Macon counties, has a bed capacity of eight (8). These sites provide the Model of Care Value-Based Therapeutic Environment (VBTE) model. The model addresses anti-social behaviors by implementing an individualized social and life skills curriculum. The homes primarily serve court-ordered, Level II youth from all judicial districts.  Average length of stay is 118 days.	Contract Execution: March 1, 2022  1st Yr Optional Contract Renewal: March 1, 2025	\$4,914,000	Maximum bed capacity for FY 2023-2024 is 40.	124
	In FY 2022-2023, the Union County Home Blended Model was added to the contract after being funded via a JCPC-Endorsed IIS Program Agreement. The home has a 10-bed capacity with model flexibility for multipurpose or transitional living placed youths.  Average length of stay at the Union site is 74 days notwithstanding the model.	The Union County Blended Model Home lease will terminate on December 31, 2023. This will reduce the contract amount by \$408,389.80		Maximum bed capacity for FY2023-24 is 10.	435

 $<sup>^{5}</sup>$  Loss of this facility will impact total projected numbers to be served in the MPGH model in FY2023-2024. .

Service Provider	Purpose of Contract	Contract Execution and Contract Renewal Date	FY 2023-2024 Budgeted Contract Amount	Service Capacity	Number Youth to be Served Annually
Methodist Home for Children, Inc. Juvenile Crisis and Assessment Model	The Insight Juvenile Crisis and Assessment Center (JCAC) is located on the campus of CA Dillon Youth Center in Butner. Youth served represent multiple districts within the Central and Eastern regions of the state. The program provides residential crisis and assessment for youth who require a temporary out-of-home placement to stabilize behaviors and assessment services to determine and recommend effective intervention services.  Average length of stay is 22 days.  The Bridges Juvenile Crisis and Assessment Center (JCAC) was formerly known as the Forsyth County Youth Detention Center and is located in Winston-Salem. The program serves the Piedmont region and surrounding counties as needed. The program provides residential crisis care and assessment for youth who require a temporary out of home placement to stabilize behaviors and assessment services to determine and recommend effective intervention services.  Average length of stay is 23 days.	Contract Execution: April 24, 2022 (1 Yr Contract with 2 One-year Optional Renewals)  2nd Yr Optional Renewal: April 23, 2024  Service sites are included on one Crisis and Assessment Center contract.	\$5,375,114	Maximum bed capacity for FY 2023-2024 is 14.  Maximum bed capacity for FY 2023-2024 is 12.	190

Service Provider	Purpose of Contract	Contract Execution and Contract Renewal Date	FY 2023-2024 Budgeted Contract Amount	Service Capacity	Number of Youth to be Served Annually
Methodist Home for Children, Inc. Juvenile Crisis and Assessment Models	The Western Area Multi-Purpose Juvenile Crisis and Assessment Center (JCAC) is located in Asheville. This blended model provides crisis and assessment services to youth in the Western region of the state. The program also provides secure (2) placements as needed for juveniles.  Average length of stay is 23 days.	Service sites are covered in one Crisis and assessment Center contract.		Maximum bed capacity for FY 2023-2024 is 9.  This is a blended model consisting of 5 crisis and assessment beds and 4 secure placement beds.	118 <sup>6</sup>
	The Eastern Area (Green Cottage) Multi-Purpose Juvenile Crisis and Assessment Center (JCAC) is located in Kinston, NC. on the old Dobbs campus. The existing Green Cottage was repurposed and designed to deliver a blended model providing crisis and assessment services to youth in the Eastern region of the state. The program also provides secure care placements as needed for juveniles.  The facility is expected to open early Fall 2023.	Service sites are covered in one Crisis and Assessment Center contract.		Maximum bed Capacity for FY 2023-2024 is 10. This is a blended model consisting of 8 crisis and assessment beds and 2 secure placement beds.	1007

<sup>&</sup>lt;sup>6</sup>Projected number of youth to be served annually includes 68 for use of non-secure crisis and assessment beds and 50 for the secure beds at WAMP site.

<sup>7</sup> Projected number of youth to be served based on 8 months remaining in the fiscal year with an avg LOS of 23 days.

**Table 2: Non- Residential Contractual Community-Based Services** 

Service Provider	Purpose of Contract	Contract Execution and Contract Renewal Date	FY 2023-2024 Budgeted Contract Amount	Service Capacity	Number of Youth to be Served Annually
Children's Hope Alliance  Problem Sexual Behavior treatment	Children's Hope Alliance provides Treatment Alternatives for Sexualized Kids (TASK) to 36 counties in North Carolina. TASK has two components: an in- depth assessment called a Comprehensive Evaluation of Harm (CESH) and an intensive community-based treatment component that addresses problem sexual behavior.  This Problem Sexual Behavior (PSB) treatment model may take up to one full year to complete.  Average length of stay is 172 days for treatment and the specialized CESH assessments can take up to 42 days to complete.	Contract Execution: July 1, 2022 (1 Yr Contract with 2 One-year Optional Renewals)  1st Yr Optional Renewal: July 1, 2023	\$1,000,000	The staffing pattern provides service for 32 juveniles in a given day (comprised of CESH for 2 juveniles and treatment for an additional 30).	Number of youths to be served in TASK assessments/ treatment annually is 81.

Service Provider	Purpose of Contract	Contract Execution and Contract Renewal Date	FY 2023-2024 Budgeted Contract Amount	Service Capacity	Number of Youth to be Served Annually
AMIkids North Carolina Family Services, Inc. Functional Family Therapy model	AMIkids North Carolina Family Services, Inc. provides Functional Family Therapy (FFT) to all 100 counties. FFT is a short-term, strength and family-based prevention and intervention program for high-risk youth that focuses on assessment and intervention to address risk and protective factors within and outside of the family environment that impacts the youth's adaptive development. FFT services are provided to youths ages 10 to 18 and their families.  Average length of stay is 128 days.	Contract Execution: October 1, 2020  1st Yr Optional Renewal: October 1, 2023	\$2,877,570	Maximum capacity for FY 2023-2024 on any given day is 173 juveniles for FFT service delivery.  FFT therapists provide services in five regional area offices to all 100 counties in the State.	493

**Table 3: Intensive Intervention Services**<sup>8</sup>

Fiscal Host County	Counties Served	Sponsoring Agency	Primary Service	Contract Execution	FY 2023-2024  Budgeted  Contract  Amount	Number of Youth to be Served Annually
Western Region						
Burke	Burke, Caldwell, Catawba, Cleveland, Gaston, Lincoln	Barium Springs Home for Children	Parent/Family Skill Building	July 1, 2023	\$100,000	12
Haywood	Cherokee, Clay, Graham, Haywood, Jackson, Macon, Swain	HIGHTS, Inc	Home-Based Family Counseling	July 1, 2023	\$89,343	15
Yadkin	Ashe, Alleghany, Wilkes, Yadkin	Children's Center of Surry Inc.	Family Counseling	July 1, 2023	\$145,786	24
Piedmont Region						
Rockingham	Rockingham, Surry, Stokes	Rockingham County Youth Services Fresh Start	Family Counseling	July 1, 2023	\$91,219	24
Davidson	Davidson	Family Services of Davidson County Inc.	Mentoring	July 1, 2023	\$87,856	14
Richmond	Anson, Richmond, Stanley, Montgomery	Life Connections of the Carolina's, Inc.	Mentoring	July 1, 2023	\$51,964	15
Randolph	All counties in West, Piedmont, and Central Areas	Family Centered Treatment Foundation, Inc.	Home-Based Family Counseling Assessments	July 1, 2023	\$172,688	<u>60</u> 44
Forsyth	Forsyth	Youth Collaborative	Interpersonal Skill Building	July 1 2023	\$63,611	18

<sup>8</sup>The transfer of funds to Juvenile Crime Prevention Funds, a JCPC-Endorsed process to fund Intensive Intervention Services at the local and regional level.

Fiscal Host County	Counties Served	Sponsoring Agency	Primary Service	Contract Execution	FY 2023-2024  Budgeted  Contract  Amount	Number of Youth to be Served Annually
Forsyth	Forsyth	Exchange Club Center for the Prevention of Child Abuse of NC	Services Addressing Problem Sexual Behavior Assessments	July 1, 2023	\$34,651	10 10
Mecklenburg	Mecklenburg	Youth Development Initiative (YDI)	Vocational Skills	July 1, 2023	\$53,051	20
Surry	Surry	Exchange Club Center for the Prevention of Child Abuse of NC	Home-Based Family Counseling	July 1, 2023	\$74,846	15
Central Region						
Cumberland	Cumberland	Cumberland County Communicate Inc.	Family Counseling	July 1, 2023	\$120,000	35
Wake	Wake	Haven House, Inc.	Interpersonal Skill Building	July 1, 2023	\$225,000	30
Granville	Granville, Franklin, and Vance	Youth Villages, Inc.	Assessments Family Counseling	July 1, 2023	\$103,883	<u>40</u> 6
Eastern Region						
Nash	Eastern Area/Statewide if service is necessary	Methodist Home for Children	Specialized Foster Care	July 1, 2023	\$77,676	5
New Hanover	New Hanover	NHC Community Justice Services, Youth Empowerment Services	Restitution/Community Service	July 1, 2023	\$42,000	35
New Hanover	New Hanover, Pender	Coastal Horizons Center, Inc. Family Preservation	Home Based Family Counseling	July 1, 2023	\$100,000	18

Fiscal Host County	Counties Served	Sponsoring Agency	Primary Service	Contract Execution	FY 2023-2024 Budgeted Contract Amount	Number of Youth to be Served Annually
Onslow	Duplin, Jones, and Onslow	Onslow County Government (DSS) Youth Services	Individual Counseling	July 1, 2023	\$115,043	16
Wayne	Wayne	Methodist Home for Children	Home Based Family Counseling	July 1, 2023	\$91,759	10
Wayne	Wayne, Lenoir, and Greene	Mephibosheth Project, Inc	Experiential Skill Building	July 1, 2023	\$145,000	30

**Table 4: Summary of Contractual Services** 

Contract Type	FY 2022-2023 Contract Totals
Residential Services	\$21,369,399.00
Non-Residential Services	\$3,877,570.00
Intensive Intervention Services <sup>9</sup>	\$1,985,193.00
Multi-Purpose Juvenile Homes <sup>10</sup>	\$4,505,610.20
Total:	\$31,737,772.20

<sup>&</sup>lt;sup>9</sup> In support of footnote #8, this line meets the minimum requirements of reporting on the full amount of funds transferred to JCPC funds.

<sup>&</sup>lt;sup>10</sup> The Union County Blended Model Home will no longer be under lease as of December 31, 2023. This will reduce the MPGH contract amount by \$408,389.80.

#### **Service Impact Notes regarding Contractual and Intensive Intervention Services:**

- While the section encumbers funds for contractual services, providers are reimbursed based on a daily rate and bed utilization. Providers may *earn up to* the maximum contracted amount. Expenditure of funds encumbered varies annually and is dependent upon vendor performance and viable referrals received.
- The new **Eckerd Yanceyville Boys Academy** in Caswell County will open in phases. Phase I: Two units (20 beds) projected to open October 2023. Two additional 10-bed units projected to open by January 2024.
- The **Forsyth Transitional Living Home** closed on 1/1/2023 with a loss of 6 beds. The new Goldsboro site will absorb 4 of the beds lost. The Craven Transitional Living Home has also increased its bed capacity by 2 additional beds creating stability in bed capacity for this much needed Transitional Living residential model.
- Goldsboro Agricultural Transitional Living Home, The Farm, is slated to open October 1, 2023.
- The **Eastern Juvenile Crisis and Assessment Center** in Kinston N.C. is scheduled to open early fall of 2023.
- **Union County Blended Model Home** will close before the end of contract year. Union County expressed a need for return of the group home facility due to DSS foster care residential capacity needs. The Multipurpose contract has been amended to decrease the contract by \$408,389.80.
- The Section continues to need expansion dollars to address the increase contract costs (food, fuel, staff retention, maintenance) related to the effects of the pandemic and economic demands. Modification of residential models to address an older RtA population have begun with intervention curricula and restorative justice practices being introduced to address the older population needs.