



# NC GOVERNOR'S CRIME COMMISSION 2024 REQUEST FOR APPLICATIONS

## CHILDREN'S JUSTICE ACT (CJA)

**RFA Release:** October 30, 2024  
**Application Period:** December 1, 2024 – January 31, 2025  
**Application Deadline:** January 31, 2025, by 11:59 PM  
**Period of Performance:** October 1, 2025 – September 30, 2027

State Administering Agency	Funded Through
<p>North Carolina Department of Public Safety            Governor's Crime Commission            1201 Front Street            Raleigh, NC 27609  <a href="http://www.ncdps.gov/gcc">http://www.ncdps.gov/gcc</a></p>	<p>U.S. Department of Health and Human Services            Administration for Children and Families            Children's Bureau            (CFDA # 93.643)  <a href="https://www.acf.hhs.gov/">https://www.acf.hhs.gov/</a></p>

### ELIGIBLE APPLICANTS

- State Agencies and Offices
- Local Government Agencies
- Tribal Governments
- State Law Enforcement Agencies
- Local Law Enforcement Agencies
- Non-profit/Non-governmental Organizations
- Faith-based Programs
- State and Local Courts



## Introduction

Thank you for your interest in funding from the Juvenile Justice Planning Committee of the North Carolina Governor’s Crime Commission. The Governor’s Crime Commission, a section of the Partnership Engagement Division of the North Carolina Department of Public Safety, serves as the chief advisory body to the Governor and to the Secretary of Public Safety on crime and justice issues. Our mission is to improve the quality of life of North Carolina residents, enhance public safety, and reduce and prevent crime by improving the criminal justice system.

<b>Children’s Justice Act Priorities</b>
<b>CJA Priority A*:</b> Programs to improve the Investigative, administrative, and judicial handling of cases of child abuse and neglect
<b>CJA Priority B:</b> Experimental, Model, or Demonstration Programs for testing innovative approaches and techniques in civil/criminal court proceedings
<b>CJA Priority C:</b> Reform of State laws, ordinances, regulations, protocols, and procedures to provide comprehensive protection for children

We encourage you to read through this document in its entirety as you prepare to apply for funding. All applications must meet the eligibility requirements outlined herein. Proposals received with missing documents may not receive consideration for funding.

For more information about the grant process, forms, the EBS grant management system, or other resources, visit GCC online at [Governor's Crime Commission | NC DPS](#).

## Contact Information

The Commission’s work is supported by staff who specialize in grants planning, grants management, and data and analysis. Staff at the GCC is committed to providing high quality, efficient, and effective customer service through guidance, collaboration, and technical expertise. Our success relies on the success of our grantees in providing services to communities across the state, and in complying with all Federal, State, and GCC guidelines.

If you have questions about the application process or require assistance with developing your proposal, please contact the Juvenile Justice Planning Team:

**Adonicca McAllister, Lead Juvenile Justice Specialist** [adonicca.mcallister@ncdps.gov](mailto:adonicca.mcallister@ncdps.gov)

**Toni E. Lockley, Racial and Ethnic Disparities Coordinator** [toni.lockley1@ncdps.gov](mailto:toni.lockley1@ncdps.gov)

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# AVAILABILITY OF FUNDS ANNOUNCEMENT

## About the Juvenile Justice Planning Committee

As a part of the Governor's Crime Commission, the Juvenile Justice Planning Committee serves in an advisory capacity to the Governor and to the Secretary of the Department of Public Safety. The Committee is comprised of GCC Commissioners and other juvenile justice experts.

The Governor's Crime Commission, as required by the federal program, designates and maintains a State multidisciplinary task force (CJA Task Force) composed of professionals with knowledge and experience relating to the criminal justice system and issues of child physical abuse, child neglect, child sexual abuse and exploitation, and child maltreatment related fatalities. The CJA Task Force makes recommendations to the Juvenile Justice Planning Committee for the administration of North Carolina's Children's Justice Act funding allocation.

### Children's Justice Act (CJA) Task Force

Since 1988, the Governor's Crime Commission has administered Children's Justice Act funding to programs throughout the State. In order to fulfill the Federal program requirements, the CJA Task Force assesses current program practices and makes policy and training recommendations to improve the handling of child abuse and neglect cases across the State.

### Funding Authority

As the state administering agency, the GCC has authority, by legislation, to administer this federal grant program, as defined by statute. The powers and duties of the GCC can be found at N.C.G.S. § 143B-602, N.C.G.S. § 143B-1101, and N.C.G.S. § 143B-1103.

## Funds Availability

All awards are contingent upon the N.C. Governor's Crime Commission receiving the specified grant funds from the U.S. Department of Health and Human Services at the expected level and are subject to any modifications or additional requirements that may be imposed by law.

## Scoring Process

All grant applications are competitive and will be scored and reviewed by the Children's Justice Act Task Force, who then makes recommendations for funding to the Juvenile Justice Planning Committee. **Not everyone who applies will be awarded a grant.** The Committee will consider geography, regional diversity, economic need, and prior GCC grant funding. Direct awards provided by federal agencies will also be considered.

The Committee will strive to make decisions that are equitable and fair. It will strive to look at national and state priorities as well as ever changing needs in criminal justice. It will debate, discuss, and decide what it believes is the best for the entire State of North Carolina given the current funding and applications.

A sample scoring matrix can be found in the Resources section of this document.

## Contact Information

If you have questions about the application process or require assistance with developing your proposal, please contact the Juvenile Justice Planning Team:

**Adonica McAllister, Lead Juvenile Justice Specialist** [adonica.mcallister@ncdps.gov](mailto:adonica.mcallister@ncdps.gov)

**Toni E. Lockley, Children's Justice Act Coordinator** [toni.lockley1@ncdps.gov](mailto:toni.lockley1@ncdps.gov)

For more information about the grant process, grant forms, the online grant management system, or other resources, visit GCC online at [Governor's Crime Commission | NC DPS](#).

# PART I: GRANT INFORMATION AND CONDITIONS

## Grant Program Background

The Children's Justice Act (CJA) provides grants to States to improve the investigation, prosecution and judicial handling of cases of child abuse and neglect, particularly child sexual abuse and exploitation, in a manner that limits additional trauma to the child victim. This also includes the handling of child fatality cases in which child abuse or neglect is suspected and some cases of children with disabilities and serious health problems who also are victims of abuse and neglect. The Governor's Crime Commission has administered Children's Justice Act funding to programs throughout the State since 1988.

In fulfilling its role in this regard, the Juvenile Justice Planning Committee calls upon the work of the Children's Justice Act (CJA) Task Force. The CJA Task Force is comprised of representatives from selected disciplines who work directly with issues and cases of child maltreatment in North Carolina. The Task Force makes policy and training recommendations regarding methods to better handle these cases, with the expectation that it will result in reduced trauma to the child victim and the victim's family, while ensuring fairness to the accused.

Every three years after the initial award, the Task Force is required by legislation to conduct a comprehensive evaluation (known as the CJA 3-Year Assessment) of the State's systems related to the investigative, administrative, and judicial handling of child abuse, neglect and exploitation cases and child maltreatment-related fatalities and make recommendations for improvements to those systems.

### Compliance with Federal Rules Regulating Grants

Agencies that receive funding from the Governor's Crime Commission must comply with all provisions of the Federal Program Guidelines, and the administrative requirements, cost principles, and audit requirements of the Uniform Guidance set forth in [2 C.F.R. § 200](#).

The DOJ Grants Financial Guide is provided for the use of all recipients and subrecipients of Federal grant programs of the Department of Justice. The Guide serves as a compilation of the uniform guidance governing DOJ grants, and is available online at:

<https://www.ojp.gov/funding/financialguidedojo/overview>

## Conditions of Eligible Organizations

1. **Nonprofit organizations** must be duly incorporated and registered under North Carolina statutes, unless it is a tribal governing body or a local chapter of a national, tax-exempt victim service organization.
2. **Public (government) agencies**, such as criminal justice agencies, include law enforcement, prosecutor offices, courts, corrections departments, probation and paroling authorities.



3. **Religiously-affiliated and faith-based organizations** must offer services without regard to religious affiliation and receipt of services is not contingent upon participation in a religious activity or event.

## Community Coordination

Applications should illustrate coordinated public and private efforts which may include written agreements/memoranda of understanding, work groups to oversee and recommend improvements to community responses, and the development of protocols for such responses.

GCC supports the development of comprehensive projects that include collaborative partnerships with multiple agencies (e.g., human service agencies, court and criminal justice agencies, universities, etc.). The project narrative for the lead agency should summarize the multidisciplinary nature of the project. These comprehensive projects **must** have Memoranda of Understanding between all agencies involved uploaded as a supporting document.

## Prohibited Discrimination

Applicants must assure and certify compliance with all civil rights nondiscrimination requirements, including those prohibiting unlawful discrimination.

## Maintenance of Confidentiality

Except as authorized by law, program records containing the identity of individual juveniles must not be disclosed without the consent of the service recipient or legally authorized representative. Under no circumstances may program reports or findings available for public dissemination contain the actual names of individual service recipients.

**This does not prohibit compliance with legally mandated reporting of abuse or neglect.**

## Compliance with State Criteria

Agencies must abide by any additional eligibility or service criteria as established by the North Carolina Governor's Crime Commission including the submission of statistical and programmatic information on the use and impact of grant funds, as requested by the GCC.

### Information Sharing

GCC and its subrecipients may share the following information:

- Non-personally identifying data in the aggregate regarding services to their clients and non-personally identifying demographic information in order to comply with reporting, monitoring, evaluation, or data collection requirements;
- Court-generated information and law-enforcement-generated information contained in secure governmental registries for protection order enforcement purposes; and
- Law enforcement- and prosecution-generated information necessary for law enforcement and prosecution purposes.

## Traffic Stop Data

N.C.G.S.143B-903 requires that certain law enforcement agencies report traffic stops within 60 (sixty) days to the SBI. The SBI publishes the list of required agencies each year on the SBI website on the SBI Traffic Reporting page by clicking on the List of Agencies Required to Report. Any agency that is required to submit traffic stops and does not shall be ineligible to receive any law enforcement grants available by or through the State per G.S. 143B-903(e).

## Contracts and Consultants

Agencies may concurrently receive Federal awards as a recipient, a subrecipient, and a contractor, depending on the substance of its agreements with Federal awarding agencies and pass-through entities.

Contract means, for the purpose of Federal financial assistance, a legal instrument by which a recipient or subrecipient purchases property or services needed to carry out the project or program under a federal award.

All contracts in the grant must be uploaded as an attachment to the grant and must be approved by the assigned grants administrator for the project after opening, but prior to being enacted. If an agency already has an executed contract from a previously funded grant award, a copy of the contract should be uploaded as a project-specific attachment. Contracts must be approved by the GCC Grant Administrator before obligations can be made.

If program activities are delegated to another entity that delegation will generally be considered a subaward and is not allowed.

Please note that the approval of the grant award by the Commission does not constitute the approval of a specific sub-award or contract. For additional information on this topic, please refer to 2 C.F.R. § 200.331, subrecipient and contractor determination.

## Indirect Costs

Applicants that intend to charge indirect costs using a negotiated indirect cost rate must have a current, signed, federally – approved indirect cost rate agreement. Applicants that have never received a federally – approved indirect cost rate may elect to charge a de minimis rate of 15% of modified total costs, which the agency will then be required to use for all applications for federal funding, indefinitely or until a federally – approved rate has been negotiated.

### De Minimis Indirect Cost Rate

Some subrecipients have the option of using a de minimis indirect cost rate set by law. The *de minimis* rate is 15% of modified total direct costs (MTDC).

- The MTDC base includes: salary and wages, fringe benefits, materials and supplies, services, travel, and the first \$50,000 of each contract.

- Excluded from the MTDC calculation is: equipment, capital expenditures, charges for patient care, tuition remission, rental costs, scholarships, and the portion of any contracts in excess of \$50,000.

This *de minimis* rate is available without the need to negotiate with the cognizant federal agency for indirect costs. The *de minimis* rate is an option only for subrecipients that do not have an approved federally negotiated indirect cost rate.

When the *de minimis* rate is used, costs must be consistently charged as either indirect or direct costs. Double charging is not permitted.

If you elect to use *de minimis*, it must be applied consistently across all your agency's Federally funded projects until your agency receives a Federally Negotiated Indirect Cost Rate.

If you elect to use *de minimis* in your projects, you must submit and upload a certification to each of your project applications. The *De Minimis* Certification Form can be found at the Grant Forms section of our website.

### Negotiated Indirect Cost Rate

Applicants that intend to charge indirect costs through the use of a federally negotiated indirect cost rate must have a current, signed, federally approved indirect cost rate agreement (NICRA). Other applicants may elect to charge a *de minimis* rate of 15% of modified total direct costs (MTDC), which the agency will then use for all applications for federal funding, indefinitely or until a federally - approved rate has been negotiated.

Documentation supporting the agency's use of an indirect cost rate is required.

Since utilizing an indirect cost rate occurs at the organization level, the Financial Officer is responsible for the verification of an organization's indirect cost rate (*de minimis* or federally negotiated rate). If an organization is utilizing an indirect cost rate, the required support documentation must be uploaded to the EBS Grants Management Platform by the Financial Officer.

## Supplanting

Supplanting, consistent with the Uniform Guidance, is the deliberate reduction of State, local, or tribal government funds otherwise available, specifically because federal funds are available (or expected to be available) to fund the same activity.

Federal funds may be used to supplement existing State and local funds for program activities and must not supplant (replace) funds that have been appropriated for the same purpose. To avoid potential supplanting issues, the below guidelines should be followed:

- Federal funds cannot be used to pay for existing employees unless the existing position is "backfilled" with a new hire.
- Federal funds cannot be used to pay for items or costs that the award recipient is already obligated to pay with State, local, or tribal funds.

- State, local, or tribal government funds previously appropriated, allocated, or budgeted for award purposes cannot be reduced or reallocated to other purposes because of the receipt of federal funds.
- Agencies must maintain documentation demonstrating that any reductions in non-Federal resources budgeted for award purposes is unrelated to the receipt or expected receipt of federal funds.

## Unallowable Uses

Federal awards generally provide recipients and/or subrecipients with the funds necessary to cover costs associated with the award program. There are other costs, categorized as unallowable costs, that will not be reimbursed. Subrecipients must not use award or match funding for unallowable costs. Standard unallowable costs are identified in 2 C.F.R. § 200, Subpart E - Cost Principles.

The following services, activities, and costs, although not exhaustive, cannot be supported with grant funds at the subrecipient level:

- Lobbying/advocacy with respect to legislation or administrative changes to regulations or administrative policy;
- Audit Costs (except as an allocable percentage of mandatory audits);
- Fundraising activities;
- Capital expenses, including capital improvements; property losses and expenses; real estate purchases; mortgage payments; and construction;
- Bonuses, commissions, tips, stipends, and honoraria
- Trinkets (items such as hats, mugs, portfolios, t-shirts, coins, gift bags, etc., regardless of whether they include the conference name or OJP/DOJ logo) must not be purchased with DOJ funds as giveaways for conferences. Basic supplies that are necessary for use during the conference (e.g., folders, name tags) may be purchased.
- Additional inappropriate costs as identified and considered by the GCC as unallowable.

Additionally, Children’s Justice Act funds cannot be used for primary prevention or treatment programs.

## Pre-Award Risk Assessment

Pursuant to the regulations found at 2 C.F.R. 200.206(b), subrecipient agencies who are new to GCC funding or have not received funding within the previous 5 years are required to undergo a Pre-Award Risk Assessment (PARA) prior to the opening of the grant. The purpose of the PARA is to ensure that new subrecipient agencies can carry out all aspects of the federal grant award, including fiscal and administrative management of federal grant funds.

After an in-person assessment by a Grant Planner and Grant Administrator, agencies are determined as high, medium, or low risk. Subsequent risk measurements are conducted post-award by the assigned Grant Administrator using a matrix-based evaluation tool.

## Reimbursement Requests

The subrecipient is required to submit monthly expenditures reports unless there are no reimbursable activities in a particular month. You may submit reimbursement requests for expenses occurring during your period of performance up to 60 days after your project ends.

Agencies are recommended to have at least 3-4 months in reserve funds to support their funded projects. This can assist with any reimbursement delays or issues that may arise.

### Executive Director Compensation

Executive Directors cannot be 100% funded through subawards. Executive Directors have responsibilities that do not include or directly support the allowable activities (for example, fundraising, donor retention, board meetings, and executive administrative functions). Personnel costs that are directly related to providing direct services, supervision of grant staff, and supporting grant activities are allowable costs.

### Ordering Delays

Supply chain issues are common. Funds for any purchased items must be obligated by the end of the grant period of performance. Items must also be received by the end of the grant period of performance. You may submit your final reimbursement request for expenses occurring during your period of performance up to 60 days after your project ends.

### Donated Office Space

The Governor's Crime Commission requires a written valuation of the space, as well as a floor plan detailing the space used as an upload to their attached documents. If there is a lease or rental agreement associated with this entity donating this space, it should also be attached as an upload to your grant application.

### Purchasing Food

Food for training and other events (not direct services) is generally unallowable but may be permitted with pre-approval from the US Department of Justice. DOJ only approves requests when it deems food and beverage costs to be necessary.

## Performance Reporting

All projects approved for funding are required to provide regular Federal performance reports in the EBS system. These include program-specific performance reports, as well as annual project progress reports that align with the goals and objectives of the specific grant project.

Failure to report program performance will result in a hold of grant funds.

## Performance Reporting – Children’s Justice Act Grants

The GCC uses performance measure data to track award activity, progress toward program goals, and to identify statewide progress and areas for service improvement.

Data is to be reported by subrecipients to the GCC on the following dates:

REPORT TYPE	REPORTING PERIOD	DUE DATE
MID-YEAR	OCTOBER – MARCH	APRIL 30
FINAL	APRIL – SEPTEMBER	OCTOBER 30

## Annual Progress Reports

All projects funded by the GCC are required to provide an annual report that aligns with the goals and objectives of the subrecipient project identified at the time of application. The annual deadline for all Project Progress Reports is **OCTOBER 30** of each year of performance.

## Award Terms and Conditions

Projects selected for funding will be subject to all Terms and Conditions set forth by the U.S. Department of Health and Human Services, the Administration for Children and Families, and the NC Governor’s Crime Commission that are associated with the federal award.

## Publication Assurance

As an applicant for funding from the Children's Bureau, U.S. Department Health and Human Services, via the Governor's Crime Commission, and as required by HHS appropriations acts, results and accomplishments of funded programs should be made available to the public.

For each publication that results from HHS grant-supported activities, subrecipients must include an acknowledgment of grant support. In addition, upload of a signed assurance regarding acknowledgment of Federal funding is required in the EBS Grants Management System.

If the recipient plans to issue a press release concerning the outcome of HHS grant-supported activities, it should notify the Governor’s Crime Commission in advance to allow for coordination. One copy of each publication resulting from work performed under an HHS grant-supported project must accompany the annual or final progress report submitted to the GCC.

## PART II: PROGRAM PRIORITIES

Below are the priorities for Children’s Justice Act funding administered by the GCC. This includes required categories and areas for use established by the federal program rules, Children’s Justice Act Task Force, and Juvenile Justice Planning Committee.

Grant funds should be used to implement State Task Force recommendations in the three categories from Section 107(e)(1)(A) (B) and (C)) of the Act. **While applications for funding will be accepted for each of the three federally-required focus areas, emphasis will be placed on CJA Priority Area A for the current application cycle.**

### Application Submission Limit

Agencies may only submit one application under this funding source. Agencies must note in their application if funding is being requested in a priority area for which they have a current open grant-funded project.

### Budget Planning

Your budget should justify all expenses and be consistent with the program narrative. Budgets must be clear and specific. The Governor’s Crime Commission reserves the right to reduce budgets and request budget adjustments at its discretion.

Budgets requesting CJA funds are required to reflect 24 months of spending.

### Growth

Requests for increased project funding for continuation projects should detail additional project activities that reasonably correlate with the funding amount requested. As funding is both competitive and limited, agencies requesting funding for continuation projects are discouraged from excessive project growth. All grant application budgets are reviewed and assessed for allowable and reasonable costs.

### Match Requirement

There are no match requirements for this grant.

### Maximum Federal Request

**Maximum Funding Available:** \$ 317,066.40

**Length of Award:** 2 Years

## CJA Priority Area A

Programs to improve the Investigative, administrative, and judicial handling of cases of child abuse and neglect, including child sexual abuse and exploitation, as well as cases involving suspected child maltreatment related fatalities and cases involving a potential combination of jurisdictions, such as intrastate, interstate, Federal-State, and State-Tribal, in a manner which reduces the additional trauma to the child victim and the victim's family, and which also ensures procedural fairness to the accused.

**Task Force Goal:** To transform the way children and families who enter the court system are treated and supported through efforts that reduce systematic trauma, are culturally responsive and through services that are trauma informed.

**Objectives:**

- Comprehensive training programs covering all identified areas, ensuring that professionals are equipped with the necessary skills and knowledge to handle cases of child sexual abuse, exploitation, and maltreatment effectively.
- Work to fund implementation of self-assessment tools for service providers to increase awareness of underserved areas or areas needing improvement enabling them to address issues. This requires an MOU from all agencies involved, and prioritizing and allocating sufficient time and resources for the self- assessment process.
- Work to fund trauma informed care models reducing its impact, including the impact of systematic trauma for child sexual abuse, exploitation, and maltreatment victims.

**Eligible applicants may include:** NC Guardian Ad Litem (GAL), Child Advocacy Centers of North Carolina, Administrative Offices of the Court, Disability Rights, Racial Equity Programs

## CJA Priority Area B

Support of Experimental, Model, or Demonstration Programs for testing innovative approaches and techniques which may improve the prompt and successful resolution of civil and criminal court proceedings or enhance the effectiveness of judicial and administrative action in child abuse and neglect cases, particularly child sexual abuse and exploitation cases, including the enhancement of performance of court appointed attorneys and guardians ad litem for children, and which also ensure procedural fairness to the accused.

**Task Force Goal:** To support efforts to enhance or expand the judicial handling, multidisciplinary approach, and/or the use of technology in child abuse, neglect, and dependency cases.

**Objectives:**

- Work to fund projects that enhance representation of children and non-offending caregivers/parents in court proceedings. This may include initiatives aimed at improving advocacy, case management, or legal representation techniques.
- Work to fund projects that enhance or expand the handling of cases by electronic means to include: participation at proceeding via the internet, e-filing of child welfare cases, service by publication via the internet.
- Work to fund projects that utilize data to evaluate the impact of programs and enhance services for child maltreatment victims.



**Eligible applicants may include:** Administrative Offices of the Court, Higher Education Institutions, Law Enforcement Agencies, NC Guardian Ad Litem (GAL), Child Advocacy Centers of North Carolina, Racial Equity Programs, Disability Rights

## CJA Priority Area C

Reform of State laws, ordinances, regulations, protocols, and procedures to provide comprehensive protection for children, which may include those children involved in reports of child abuse or neglect with a potential combination of jurisdictions, such as intrastate, interstate, Federal-State, and State-Tribal, from child abuse and neglect, including child sexual abuse and exploitation, while ensuring fairness to all affected persons.

**Task Force Goal:** To support legislation, policies, or protocols that address the responsibilities of and participation in the handling of cases involving child abuse and neglect.

**Objectives:**

- Work to fund initiatives aimed at supporting legislation, policies, and protocols that address the responsibilities of and participation in court cases involving child abuse and neglect. This may include efforts to centralize reporting and service provision, address consent by individuals under 18 for medical care regarding their abuse, and provide technology for data integration/file sharing between investigative agencies and partners.
- Work to support the implementation of uniform training curricula for professionals working with children. This could include: Mandatory reporting, child abuse signs and symptoms, special populations, racial equity with regard to child maltreatment.
- Work to support relevant measures in the State Performance Assessment of LME/MCOs to assess access to effective and accessible community-based services, ensuring that mental health and trauma-responsive services are available and culturally responsive.

**Eligible applicants may include:** NC Tribal Nations, NC Commission on Indian Affairs, LME/MCOs, Administrative Offices of the Court

## Funding Priority Crosswalk

It is imperative to select the correct funding priority when applying for funding in the grant management system. The descriptors for the funding priorities in the Enterprise Business Services (EBS) system include an abbreviated Program Description, Program ID, and start/end date.

Please use the below as a guide to identify and apply to the funding priority under which your proposed project will align:

Funding Priority	Program Description	Program ID
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<b>CJA Priority Area A *</b>	JJ 2025 CJA A	2025_JJ_0001
<b>CJA Priority Area B</b>	JJ 2025 CJA B	2025_JJ_0002
<b>CJA Priority Area C</b>	JJ 2025 CJA C	2025_JJ_0003

## PART III: APPLICATION ACCESS REQUIREMENTS

### UEI Number

On April 4, 2022, the unique entity identifier (UEI) used across the federal government changed from the DUNS Number to the Unique Entity ID (generated by SAM.gov). The Unique Entity ID is a 12-character alphanumeric ID assigned to an entity by SAM.gov. As part of this transition, the DUNS Number has been removed from SAM.gov. Entity registration, searching, and data entry in SAM.gov now require use of the new Unique Entity ID.

Existing registered entities can find their Unique Entity ID by logging in to SAM.gov. In your Workspace, select the entity title of the "Entities" widget. The UEI is shown beside the entities. New entities can get their UEI at SAM.gov and, if required, complete an entity registration.

Please note that the GCC staff cannot assist you with UEI issues as this system is federally managed.

### NCID

Applications for funding must be submitted via the Enterprise Business Services grant management platform. Applicants must first obtain an NCID username and password in order to access this online system. To obtain your NCID username and password, you must register at: <https://ncid.nc.gov> If you have issues with obtaining your NCID or utilizing an existing NCID account, contact the ITS Service Desk 24-hours a day at (919) 754-6000 or toll free at 1-800-722-3946. Please note that the GCC staff cannot assist you with NCID access issues.

NCID accounts cannot be shared among users. Each user must have their own unique NCID and password. All users must adhere to the NCID Acceptable Use Policy. Violation of the policy could result in disciplinary action, termination, loss of information resources, and criminal prosecution.

### Enterprise Business Services (EBS) Platform

If you have not accessed the system or have an account that has been deactivated, you must request access to EBS using the EBS External Access Request Application, which requires an NCID account.

If you require access to EBS to create or review an application, or to manage or view an existing awarded grant, you will need to request access by following the steps:

1. Using Google Chrome, you will access the online EBS External Access Request Application found at <https://www.ebs.nc.gov/sap/crmaccess/>
2. Provide the details required by the form and submit.
3. Your authorization will be processed over the next 48 business hours. If approved, you will receive an email from [sapacct@ncdot.gov](mailto:sapacct@ncdot.gov). EBS Support should only be contacted after you have received this email. Please make sure your email spam filter is not blocking this email address.

## Logging Into EBS

To log into EBS Grants Management Platform:

1. Login at <https://www.ebs.nc.gov/>
2. Enter your NCID Username and Password, then click on “Log On”



3. The “Login Help” link below the “Log On” button will take you to information about resetting your password and contacting the EBS Help Desk.

## Agreement Officials

Each project is required to have the below roles assigned as Officials in the grant application. Officials are required to have established NCID accounts and access to the EBS platform.

OFFICIAL ROLE	REQUIRED AGENCY CONTACT
<b>Authorizing Official</b>	Nonprofits: Board Chair (must not be an employee of the agency) State Government: Department Secretary Local Government: Town, City, or County Manager Law Enforcement Agencies: County or City Manager
<b>Financial Officer</b>	Nonprofits: Board Treasurer (must not be an employee of the agency) State Government: Chief Financial Officer or Department Finance Officer Local Government: Finance Director Law Enforcement Agencies: Agency Finance Director
<b>Project Director</b>	Nonprofits: Executive Director or appointed project staff responsible for overseeing the work of the project

	State Government: Designee responsible for overseeing the work of the project Local Government: Designee responsible for overseeing the work of the project Law Enforcement Agencies: Designee responsible for overseeing the work of the project
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# PART IV: APPLICATION GUIDE WITH SAMPLE SCREENS

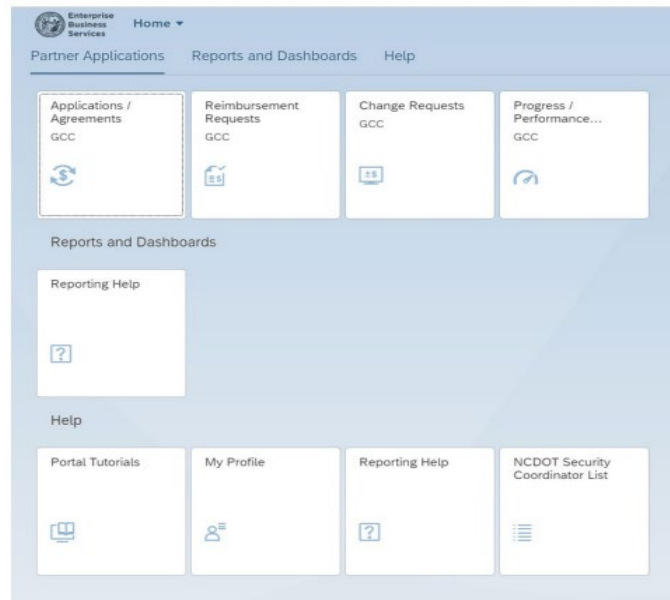
## EBS Home Screen

### Profile Settings

You can access your Profile and Settings in EBS by clicking on the person icon in the top right-hand corner of the page. This will show you the NCID that you have used to log into the system and will allow you access.

### Grant Management Tiles

The EBS Home Page is organized to include the grant funder organizations that you have access to. If you have access to multiple funding organizations, you will see files for each organization. For instance, you may have access to both GCC and the Governor’s Highway Safety Program (GHDP), managed by NCDOT. If so, you will have a set of “Tiles” for each organization. See below for an example of Tiles in EBS.



### Application/Agreement Tile

The Application/Agreement tile allows you to:

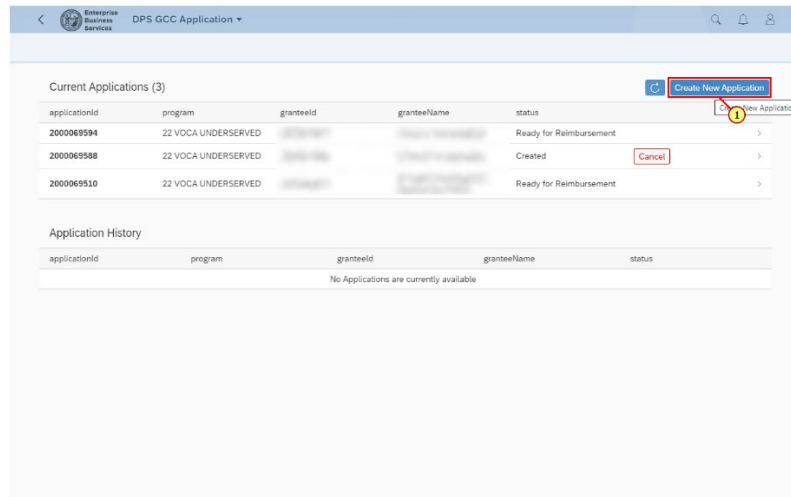
- Apply for a GCC Grant
- Check on the Status of an Application
- View details of any funded grants that are in progress (Agreements)
- View any historical applications or completed grants

## Apply and Submit Application

Once logged into EBS, you may access the **EBS External User Guide** and other resources to assist with navigating the application process. The EBS External User Guide provides detailed information on the various areas of the grants management system.

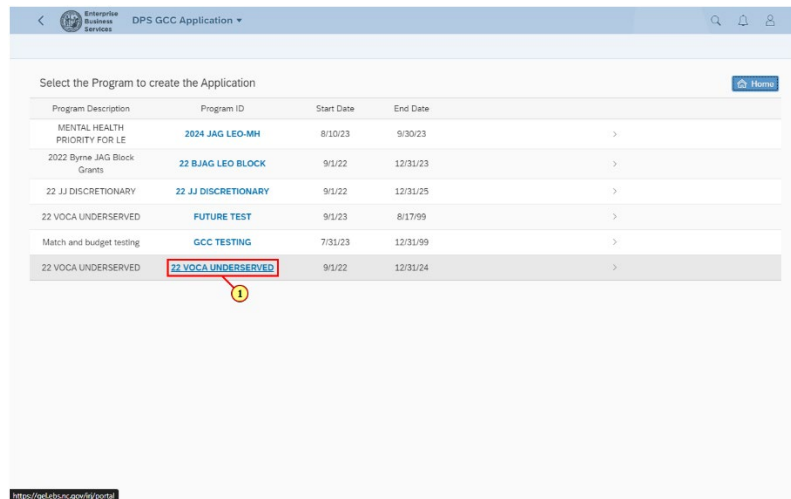
In order to begin an application, follow the below steps. As with previous GCC grant applications, applicants are required to provide a complete proposal that includes a **project narrative, goals and objectives, a detailed budget, eligibility certifications, project-specific attachments**, and other necessary information as required by the individual funding source and Committee.

Click **Create Application**.  
The program selection screen displays.

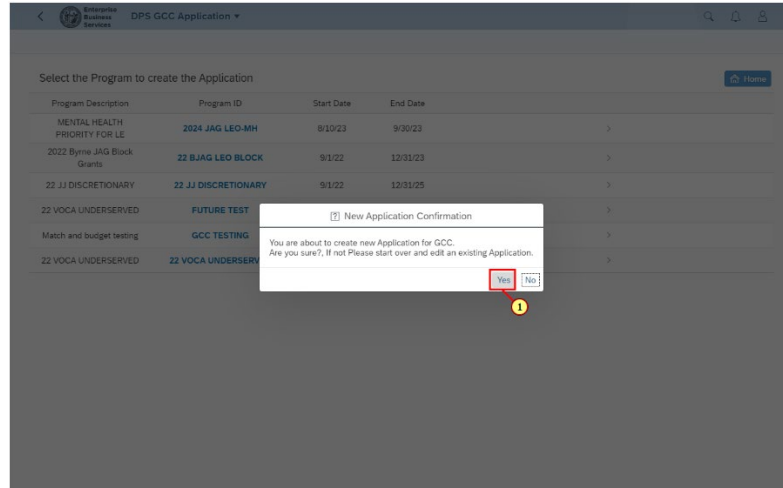


Select a **Program ID** of the priority that you are applying under.

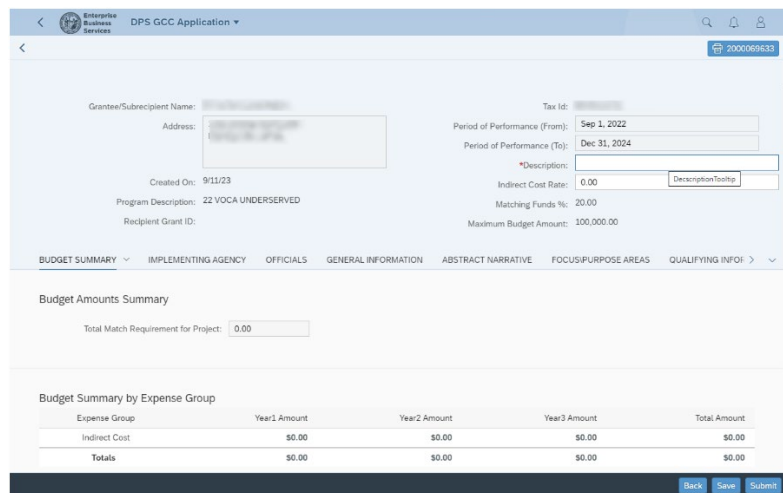
A crosswalk of definitions to assist with selecting the correct Program ID is listed above in the Program Priorities section of this document.



Click **OK** to confirm the creation of a new application.



**Complete all areas of the Application in EBS.**



## Saving and Editing

Once you start an application, the process of managing that application begins.

As you are completing the application, be sure to save often. This may prevent you from having to enter information multiple times. Information that is lost is impossible to be restored in the system.

Once you save the application, it will be placed in a status of, "Created" in your Current Applications table.

When in status of "Created", you can see access the Application, make changes, and either save or submit. You are also able to Cancel the Application with the "Cancel" button in the Current Applications table.

## Application Attachments

Applicants are required to upload supporting documents as attachments to the application in order to receive funding consideration. These documents are required at the time of application submission. Failure to comply (i.e., failure to upload required attachments and budget information) could impact your application's ability to continue through the review process.

Sample forms and templates for many of these documents can be found on the GCC website at: [www.ncdps.gov/gccforms](http://www.ncdps.gov/gccforms). Please note that not all forms are required for every funding source.

### Required Organization Documents

When uploading required Organization Documents, the "File Name" should reflect the Document Type.

These include:

- 501(c)(3) Verification (non-profit agencies)
- IRS Form 990 (non-profit agencies) (must be the most recent fiscal year's form)
- Board of Directors List (non-profit agencies)
- Single Audit Certification
- No Overdue Taxes Certification (non-profit agencies)
- Indirect Costs Certification, Federally Negotiated/De Minimis
- Civil Rights Checklist & Certification
- Lobbying, Debarment, and Suspension Certification
- NCID Acceptable Use Policy Certification
- Confidentiality Certification
- Advance Determination of Suitability for Interacting with Minors
- Conflict of Interest Policy
- Data Breach Policy
- Overtime Pay Policy
- Procurement/Purchasing Policy
- Record Retention Policy
- Travel Policy
- Unlawful Discrimination Policy
- Whistleblower Policy

### Project-Specific Documents

Additional project-specific documents are also required at the time of submission, as applicable to the individual proposal.

These include:

- Summary of Direct and Contracted GCC funds
- MOU/MOA
- Sample Contracts
- Staffing Allocations
- Detailed Supply Listing
- Equipment/Rental Lease



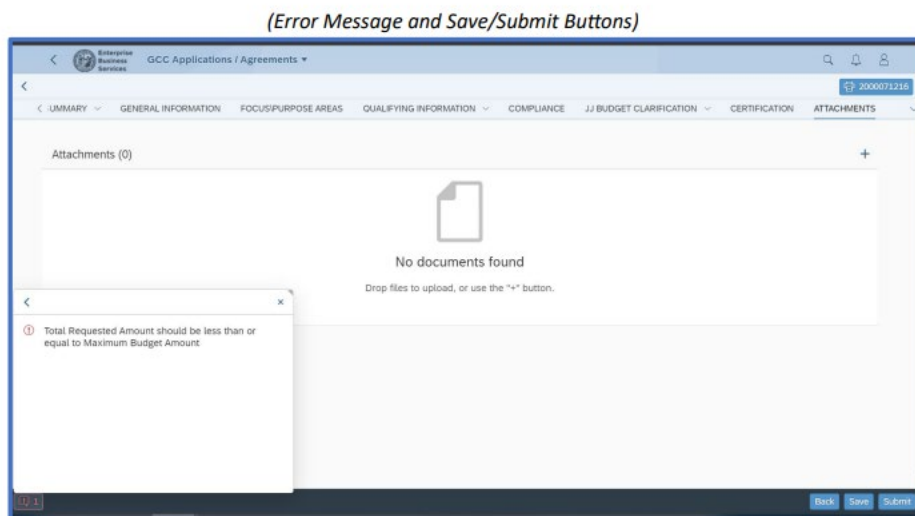
## Required Application Certifications

Prior to submission, applicants are also prompted to certify compliance and understanding of the below as part of the application in EBS:

- Certification of Non-Supplanting
- Certification of Filing an Equal Employment Opportunity Program
- Certification of Submission of Current Annual Operating Budget
- Certification that Applicant is Eligible to Receive Federal Funds
- Certification Regarding Lobbying, Debarment, and Suspension
- Drug Free Workplace Compliance (for State agencies only)
- Certification of Compliance with General Statute 114-10.01 (for law enforcement agencies only)
- IRS Form 990 and IRS Form 990-EZ
- Funding of Salaried Positions

## Submitting the Application

Once you are ready to submit the application, check the bottom left corner of the application to make sure you have no errors in your application. If you have errors, you may have to correct them before the application can be submitted. The Submit button is at the bottom right corner of the application. Once submitted, you will no longer be able to edit your application. See the screenshot below of a sample error message and save/submit buttons on an application.



## Application Review/Agreements

Once your application has been submitted, the GCC review will begin. During the review process, you can return to your current applications table to see the status of your application. Also, during the review process, GCC may return the application to you in an editable state so that you can make changes or attach additional documentation.

When an application is returned, you can **save**, **edit**, or **cancel** the application.

After the GCC review period, your application will either be approved or denied for funding.

- If **approved**, the application will be subject to required modifications and award conditions. The application, now an agreement, will keep the same identification number and will stay in your Current Applications table.
- If the application is **denied**, the application will move to the Application History table at the bottom of the Applications/Agreement screen.

## Required Modifications and Conditions

The GCC may request modifications to your project proposal after the application is submitted.

Pursuant to administrative code 14B NCAC 05B .0203, applicants shall submit the grant compliance and modification information within 30 days of receipt of award notice. An applicant may request an extension of no more than 60 days to submit the required information. An applicant who does not provide the required information shall be ineligible for grant funding.

# PART V. RESOURCES

Various resources are available on the GCC website. These include the [Grant Writing and Grant Award Workshop materials](#), sample [forms and certification documents](#), the [EBS User Guide](#), and resources designed for all post-award processes.

Below you will find additional resources to support the process of applying for funding.

## EBS Help Desk

The EBS Help Desk can be reached by emailing [EBSSupport@ncdot.gov](mailto:EBSSupport@ncdot.gov).

## Frequently Asked Questions and Workshop Q&A

A list of our updated Frequently Asked Questions and Workshop Q&A can be found on the GCC website. We strive to update these questions, as well as any additional resources, on a continual basis.

For any additional questions, please contact a member of the Juvenile Justice Planning Team.

## Summary of Key Dates

The following is a short timeline of key dates related to the grant application process for this program. Please note that these dates are designated as tentative in the event of unforeseen circumstances.

Activity	Tentative Date
2024 Grant Writing Workshop	October 30, 2024
Release Request for Applications	November 1, 2024
Applications Open in EBS	December 1, 2024
<b>Application Deadline to the GCC No later than 11:59 p.m.</b>	January 31, 2025
Commission Vote for Approved Applications	June 2025
Grant Award Workshop (mandatory for funded projects)	September 2025
New Award Start Date	October 1, 2025

## Scoring Matrix

1. Project Abstract (The Problem) - 20 Points Briefly describe project's purpose, identify target population, and discuss program components which address the identified problem. Include local statistics to substantiate the need. (Max 1300 characters)	0-2	3-4	5-7	8-10
Organization structure	No experience or operational capability.	Little experience and operational capability.	Some experience and operational capability.	Clearly demonstrates experience and

				strong operational capability.
Need and population	Need vague and duplication of services.	Need minimally described and/or not supported by data. Little knowledge of local resources and some duplication of services.	Need is somewhat defined and supported by data. includes description of target population. Possible duplication of services but still needed.	Need is clearly defined and supported by data. includes description of target population and not duplicating other services.
<b>2. Partners and Collaboration - 10 Points</b> Please identify the partners with whom you will collaborate and briefly describe how that collaboration will occur. (Max 1300 characters)	0-2	3-4	5-7	8-10
Partners and collaboration	No partners mentioned.	Partners suggested but not clearly identified. Collaboration is not well defined.	A few partners identified and some collaboration is described.	Several partners identified and collaboration is clearly described.
<b>4. Project Narrative - 30 Points</b> Please provide additional information about your project application. (Max 1300 characters)  <i>Summarize proposed activities and services. Explain how they intend to utilize their resources. This category will also evaluate how accountable the agencies will be with the use of GCC funds.</i>	0-2	3-4	5-7	8-10
Clearly written purpose	Entire purpose of the project and proposed activities are unclear.	Parts of project's purpose and proposed activities are unclear.	Purpose of the project and proposed activities are mostly clear and make sense.	Purpose of the project and proposed activities are clearly written and make sense.

Proposed grant funded resources addresses project need and purpose	Use of resources not described or does not address project need and purpose.	Use of resources are somewhat defined and somewhat addresses project need and purpose.	Resources requested by applicant are mostly defined and there is a somewhat clear understanding of how they will be used to directly address the need and purpose of the project.	Resources requested by applicant are clearly defined and there is a clear understanding of how they will be used to directly address the need and purpose of the project.
Follows proven program techniques	Project activities are not proven or evidence based	Uses a few proven, evidence-based project activities	Uses some proven, evidence-based project activities	Uses proven evidence-based project activities
<b>6. Project Timeline of Activities - 10 points</b>	0-2	3-4	5-7	8-10
(Timeline of Activities)				
Timeline is reasonable and achievable. Clearly defined with key dates, use of funds, roles and duties	No clear timeline	somewhat reasonable and achievable. Loose schedule with some use of funds but not clearly defined roles.	Mostly reasonable and achievable. Proposed schedule and use of funds and assignment of duties.	Reasonable and achievable. Clearly defined timeframe with dates, use of funds and roles and duties outlined.
<b>5. Goals and Objectives - 30 points</b> Grantees are limited to two goals. Your project should at least have one goal. Grantees are limited to four objectives. Your project should at least have one objective  <i>Does the program provide a reasonable and logical evaluation of its work, client management, training, and tracking process so that governmental funding agencies can accurately identify successful ongoing criminal justice program models and justify future funding of same. The standard common performance outcomes for all units must and will be measured in the following manner.</i>	0-2	3-4	5-7	8-10

Reasonable and achievable goals are clearly defined	Goals are not stated or unclear.	Goals are addressed but not enough detail.	Goals are mostly clear but can be more specific, measurable, realistic, and/or timely.	Goals are clearly stated, measurable, realistic, and timely. The desired outcome is clearly defined.
Objectives that support goals and measure program activity throughout the entire project	Objectives do not align with the goals.	Objectives are somewhat aligned with the goals but are not specific or measurable.	Objectives mostly aligned with the goals but lack some specificity.	Objectives are specific, measurable and directly aligned to the described need and goals.
Describes how they will evaluate	No data collection or evaluation plan.	Data collection nor evaluation plan provides enough details.	Data collection but unclear evaluation plan.	Specific, measurable well thought out collection of data and evaluation plan.

## Research and Other Resources

### Justice Data Portal

The GCC’s Criminal Justice Analysis Center (CJAC) serves as North Carolina's statistical analysis center. It is one of the 53 state or territory agencies in the United States that conduct objective analysis of state- and system-wide policy issues in the criminal justice system. In partnership with a growing number of state agencies and SAS, the CJAC has developed a centralized and publicly available collection of North Carolina’s justice-related data at both the state and county level.

The Justice Data Portal meets the ever-growing need for stakeholders, decision-makers, and the public to have an easy-to-use, regularly updated, central place to get North Carolina data from across the criminal justice continuum. <https://JusticeDataPortal.NC.gov>

### 2024 – 2026 CJA 3-Year Assessment

North Carolina’s 2024 – 2026 CJA 3-Year Assessment can be found on the GCC website under the [About the Governor’s Crime Commission](#) tab. Previous Assessments can be found in a search of the documents section of the State Archives of North Carolina Digital Collections website at: <https://digital.ncdcr.gov/documents/>

### Administration for Children & Families (ACF)

This page provides an overview of the CJA, including how it supports state and local efforts to improve the investigation and prosecution of child abuse and neglect cases, with a focus on reducing trauma to victims. <https://www.acf.hhs.gov/cb/resource/childrens-justice-act>

### Best Practices Clearing House

The U.S. Department of Education launched the Safer Schools and Campuses Best Practices Clearinghouse in 2024, designed to support students, families, teachers, and other educational providers by highlighting best practices and lessons learned. <https://bestpracticesclearinghouse.ed.gov/>

### **Children's Bureau (CB)**

The Children's Bureau page provides updates on their various initiatives, including CJA grants and projects aimed at promoting justice and reducing the long-term impact of child abuse and neglect through systemic reforms. <https://www.acf.hhs.gov/cb>

### **Children's Justice Act**

Information about the Children's Justice Act grant program can be found under Sec. 107 of the Child Abuse Prevention and Treatment Act: <https://www.congress.gov/111/plaws/publ320/PLAW-111publ320.pdf>

### **Child Welfare Information Gateway**

This resource offers detailed information on the CJA, including federal laws and policies, funding opportunities, and state-specific task force recommendations aimed at improving child welfare systems. <https://www.childwelfare.gov>

### **Public Safety Clearinghouse**

The Public Safety Clearinghouse is a public online tool that serves as a one-stop shop for violence reduction and public safety resources from the U.S. Department of Justice (DOJ) program components and other federal entities. The Clearinghouse has 19 topic areas and contains hundreds of trainings, technical assistance opportunities, publications, and other resources available to any jurisdiction in the criminal justice field. This includes topics on policing, corrections, domestic violence, gang and gun violence, human trafficking, and youth violence.

<https://www.nationalpublicsafetypartnership.org/Clearinghouse>

## **Glossary of Terms**

**Authorizing Official:** Chief point of oversight for the project. Signatory to the grant award.

**Conference:** Defined broadly, and includes meetings, retreats, seminars, symposia, or training activities.

**Consultant:** An individual who provides professional services.

**Contract:** a legal instrument by which an entity purchases or services needed to carry out the project under the award.

**Equipment:** means tangible personal property (including information technology systems) having a useful life of more than one year and a per-unit acquisition cost that equals or exceeds the lesser of the capitalization level established by the recipient or subrecipient for financial statement purposes, or \$10,000.

**Evidence-based:** Programs and strategies that have been found effective at improving positive or preventing negative outcomes, using rigorous scientific research methods. Programs and strategies may be evidence-based across all populations or only for particular cultures and identities.

**Expenditure:** a charge made to a project or program for which an award was received.

**Financial Officer:** Provides financial oversight to the project and ensures compliance with both agency and Federal financial policies and procedures.

**Goals/Objectives:** Goals and objectives must be specific, measurable, attainable, relevant, and time-bound (SMART). Goals are general statements of what you seek to achieve. Objectives describe how you will achieve the goals of the project.

**Implementing Agency:** The organization, department, or section responsible for executing the work of the approved and funded Agreement.

**Indirect Cost:** Costs of an organization that are not readily assignable to a particular project, but are necessary to the operation of the organization and the performance of the project.

**Internal Controls:** A process implemented by an agency designed to provide reasonable assurance regarding the achievement of objectives in the following categories: effectiveness and efficiency of operations, reliability of reporting for internal and external use, and compliance with applicable laws and regulations.

**Match:** The subrecipient share of the project costs. Match may either be “in-kind” or “cash”.

**Period of Performance:** The period for which implementation of the project is authorized.

**Personnel & Contractual Positions:** Provide an overview as to the purpose and function of the positions listed in the personnel and contractual categories in the budget detail that contribute to the success of the project. Where applicable, budgets should reflect the overtime needs. Please note specific job duties for the positions are provided within the job description section of the application.

**Project Abstract:** Briefly describe the project’s purpose, identify target population, and discuss program components which address the identified problem. Include local statistics to substantiate the need.

**Project Collaboration:** Identify the partners with whom you will collaborate and briefly describe how the collaboration will occur. Current MOUs are required for collaborative partners and should be uploaded as an attachment.

**Project Director:** Primary point of contact with the GCC who is responsible for the execution of the project. Signatory to the grant award.

**Project Narrative Summary:** Include a description of how grant funded positions are integral to the project and how contractual, travel, operating, and equipment expenses will support the project. This should also discuss how you will collaborate with other agencies and not repeat the abstract.

**Project Timeline of Activities:** Provide a timeline for the implementation of the project.

**Promising Practices:** Programs and strategies that show potential (or “promise”) for developing into a best practice. Depending on the level of scientific evidence, these are sometimes referred to as “evidence-informed”, “research supported”, or “emerging” practices.

**Qualitative Data:** Descriptive information that captures qualities or characteristics that cannot be easily measured using numbers.



**Quantitative Data:** Numerical information that can be counted, measured, or compared on a numerical scale.

**Reasonable:** Costs that a prudent person would have incurred under the circumstances prevailing at the time the decision to incur the cost was made.

**Subaward:** An award (grant) provided by the GCC to projects approved for funding. Subawards are referred to as the Agreement in EBS.

**Subrecipient:** The entity or organization that receives a subaward from the GCC.

**Supplanting:** To deliberately reduce State or local funds because of the existence of Federal funds.

**Supplies/Operating Budget:** Provide an explanation as to the purpose items (office supplies, field supplies, printing, postage, computer software, office rent, cell phone, utilities, etc.) listed in the supply category in the budget detail contribute to the success of the project. If your program includes a broad category line item (i.e. general office supplies), please upload an attachment that lists each item to be purchased within the line item.

**Sustainability Planning:** A formal, working plan for the project and how it will result in permanent operational funding (not GCC funding) once the grant ends. Continued funding is not guaranteed.

**Trauma-Informed:** A model of care that aims to prevent re-traumatization and help people recover from trauma.

**Travel Budget:** Describe the purpose and benefit of the travel items listed in the detailed budget. Explain the types of travel to occur during the project period, such as the type of conference, training, or meeting to be held for which travel is requested. Each travel item should be justified, with an explanation provided in this section. Training or conference registration costs should be included in the travel category. If travel is budgeted in any application for grant funding, you must upload your agency's travel policy as an attachment.

**Unallowable Costs:** Costs the government is unwilling to pay as a charge or through an indirect cost pool applied to the grant or contract.